

SHEFFIELD FIRST HEALTH AND WELL-BEING BOARD

SHEFFIELD FIRST AGREEMENT: (LOCAL AREA AGREEMENT) 2008 – 2011. CHOICE OF PRIORITIES

Introduction

The Sheffield First Agreement, to run from April 2008 – March 2011, will form the delivery vehicle for the revised City Strategy. The Sheffield First Agreement is the name being given locally to the local area agreement for Sheffield. Our current Sheffield First Agreement runs to the end of March 2008 (though the work contained therein – in particular the enhanced public health programmes – will continue).

The new agreement will include a number (up to 35) of priority targets drawn from the new national indicator set of 198 measures, recently announced. We are now at the stage where it is necessary for the Sheffield First for Health and Well-being Partnership to consider which of these priorities we would wish to put forward for inclusion in the SFA.

Although the Sheffield First for Health and Well-being Partnership Board will clearly be primarily concerned with those targets included under the “Inclusive Healthy Communities” theme of the city strategy, it would be entirely legitimate for the partnership to make recommendations to other partnerships within the Sheffield First structure regarding priorities that should be included under their headings.

As part of the national testing of the agreement process for the new local area agreements, Sheffield took part in a dry run to agree 35 priorities earlier this year. These may be taken as a guide to the final outcomes but they are not binding. More importantly, the chosen priorities need to support the city strategy, the PCT strategy, and the relevant national Public Service Agreements (PSAs) (see appendices).

Choice of priorities

The two national indicators that have the strongest read-across to city strategy, PCT strategy and dry run priorities are NI 120 – reducing health inequalities, and NI 123 – reducing tobacco relating harm.

Reducing health inequalities is a priority in the city strategy, PCT strategy and was in the dry run. Although we are making progress there is still a lot more to do. The national indicator is phrased in terms of all age all cause mortality, rather than life expectancy, and does not refer explicitly to within district inequalities. Nevertheless it seems appropriate to include this as one of our chosen priorities.

If we were to do this, it would make sense to adopt the same target as has been done for the PCT strategy for reducing the number of premature deaths in worse off areas.

Reducing tobacco relating harm is again a priority in the city strategy (part of tackling the wider determinence of ill-health), the PCT strategy and was suggested in the dry run. The national indicator is phrased in terms of prevalence of smoking (rather than smoking quitters) as in the Department of Health targets and LPSA 2 targets). There are clearly very strong links between tobacco consumption and health inequalities.

The Inclusive, Healthy Communities theme includes a focus on improving the quality of life for older people – but the strategy, one of promoting independence, increasing choice and control – is equally applicable to all people who require social care support. There is a range of possible indicators to choose from but the key indicator relating to the development of personalised services is NI 130 - Social care clients receiving self directed support (Direct payments and individual budget). All the partnership boards which feed into the Health and Well-being Board are being consulted for their views on priorities.

Although there are clearly a number of other things that we could choose out of the City and PCT strategies, none of them have as direct a read across to any of the National indicators. There is also a great advantage in keeping the priorities down to a minimum (so that they are really priorities). Furthermore, these are two of the three declared public health priorities for the city – the third being the health of children and young people, which will be picked up by the 0-19 Board.

Other priorities

The major omission, if we restrict ourselves to the priorities identified above, would be mental health issues. The two national indicators that directly refer to mental health (NI 149 – adults in contact with secondary mental health services in settled accommodation, and NI 150 - adults in contact with secondary mental health services in employment) are difficult to measure and arguably do not address the major concern that we have in the city – widespread levels of low grade mental ill-health. It is inevitable that we will continue to work on improving mental health services in the city, and they have been identified as a priority within the PCT strategy, so my suggestion is that there is not much added value in putting it into the SFA 2.

Addressing alcohol related harm is another priority within the PCT strategy. However this falls within the domain of the Safer Communities Partnership, rather than Sheffield First for Health and Wellbeing. There are two National Indicators that relate explicitly to alcohol: NI 39 – Alcohol harm related hospital admission rates, and NI 41 – Perception of drunk or rowdy behaviour as a problem. Neither of these specifically address the major concern we have in Sheffield, i.e. the underprovision of community based services for people with alcohol dependency problems. The Board may wish to express a view as to whether the Safer Communities Partnership should be asked to include one of these as a priority.

Recommendation

Sheffield First for Health and Wellbeing is recommended to endorse the inclusion of NI 120 – reducing health inequalities, and NI 123 – reducing tobacco relating harm in the next local area agreement, SFA2. Further consideration should be given to the inclusion of NI 130 - Social care clients receiving self directed support, pending consideration by the various Boards that feed into SFFHW.

Jeremy Wight
Director of Public Health

Cath Roff
Director of Adult Social Services

November 2007

Appendix A – priorities in existing strategy documents

Sheffield City Strategy – priorities within the Inclusive Healthy Communities theme:

- Reduce health inequalities.
- Improve the health and well-being of the most vulnerable communities.
- Ensure Sheffield is a Healthy City through tackling wider determinants of health.
- Ensure we respond positively to the city's changing and growing population profile, as our city becomes more diverse and the number of older people increases.
- Reduce the persistent inequalities, experienced by some groups of people within the city.
- Promote good community relations across Sheffield.

Sheffield PCT strategy, 'Achieving Balanced Health'

- Coronary heart disease
- Respiratory disease
- Stroke
- Diabetes
- Alcohol related disease
- Tobacco control
- Children and Young People
- Reducing health inequalities through enhanced public health programmes
- Mental health

Priorities identified in the 'Dry run' - feasibility testing of the LAA

- Improving life expectancy faster in deprived areas
- Reducing emergency admissions to hospital faster in deprived areas
- Numbers of older people whose care service is reduced, or no longer required, as a result of promoting independence support plan
- *Tobacco control 'possible, more work needed'*

Appendix B - National Indicators

Note: The indicators range from overarching headline indicators to

Health and Well-being Indicator Set

(Proposed priority indicators for Sheffield in Bold)

NI 119 Self-reported measure of people's overall health and wellbeing DH DSO

NI 120 All-age all cause mortality rate PSA 18

NI 121 Mortality rate from all circulatory diseases at ages under 75 DH DSO

NI 122 Mortality from all cancers at ages under 75 DH DSO

NI 123 16+ current smoking rate prevalence PSA 18

NI 124 People with a long-term condition supported to be independent and in control of their condition DH DSO

NI 125 Achieving independence for older people through rehabilitation/ intermediate care PSA 18

NI 126 Early access for women to maternity services PSA 19

NI 127 Self reported experience of social care users PSA 19

NI 128 User reported measure of respect and dignity in their treatment DH DSO

NI 129 End of life access to palliative care enabling people to choose to die at home DH DSO

NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets) DH DSO

NI 131 Delayed transfers of care from hospitals DH DSO

NI 132 Timeliness of social care assessment DH DSO

NI 133 Timeliness of social care packages DH DSO

NI 134 The number of emergency bed days per head of weighted population DH DSO

NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information DH DSO

NI 136 People supported to live independently through social services (all ages) PSA 18

NI 137 Healthy life expectancy at age 65 PSA 17

NI 138 Satisfaction of people over 65 with both home and neighbourhood PSA 17

NI 139 People over 65 who say that they receive the information, assistance and support needed to exercise choice and control to live independently PSA 17

NI 140 Fair treatment by local services PSA 15

NI 141 Number of vulnerable people achieving independent living CLG DSO

NI 142 Number of vulnerable people who are supported to maintain independent living PSA 17

Key Contributors to Health and Well-being

Community Engagement/Civic Participation

NI 1 % of people who believe people from different backgrounds get on well together in their local area PSA 21

NI 2 % of people who feel that they belong to their neighbourhood PSA 21

NI 3 Civic participation in the local area PSA 15

NI 4 % of people who feel they can influence decisions in their locality PSA 21

NI 5 Overall/general satisfaction with local area CLG DSO

NI 6 Participation in regular volunteering CO DSO

NI 7 Environment for a thriving third sector CO DSO

NI 8 Adult participation in sport DCMS DSO

Substance Misuse

NI 39 Alcohol-harm related hospital admission rates PSA 25

NI 40 Drug users in effective treatment PSA 25

Accidents

NI 47 People killed or seriously injured in road traffic accidents DfT DSO

NI 48 Children killed or seriously injured in road traffic accidents DfT DSO

NI 49 Number of primary fires and related fatalities and non-fatal casualties, excluding precautionary checks CLG DSO

Children and Young People

NI 50 Emotional health of children PSA 12

NI 51 Effectiveness of child and adolescent mental health (CAMHs) services DCSF DSO

NI 52 Take up of school lunches PSA 12

NI 53 Prevalence of breastfeeding at 6 – 8 weeks from birth PSA 12

NI 54 Services for disabled children PSA 12

NI 55 Obesity among primary school age children in Reception Year DCSF DSO

NI 56 Obesity among primary school age children in Year 6 DCSF DSO

NI 57 Children and young people's participation in high-quality PE and sport DCSF DSO

NI 58 Emotional and behavioural health of children in care DCSF DSO

NI 109 Number of Sure Start Children Centres DCSF DSO

NI 112 Under 18 conception rate PSA 14

NI 113 Prevalence of Chlamydia in under 20 year olds DCSF DSO

NI 115 Substance misuse by young people PSA 14

Mental health and Well-being

NI 149 Adults in contact with secondary mental health services in settled accommodation PSA 16

NI 150 Adults in contact with secondary mental health services in employment PSA 16

Employment

NI 152 Working age people on out of work benefits PSA 8

NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods DWP DSO

NI 173 People falling out of work and on to incapacity benefits DWP DSO

Transport

NI 167 Congestion – average journey time per mile during the morning peak PSA 5

NI 175 Access to services and facilities by public transport, walking and cycling DfT DSO

NI 176 Working age people with access to employment by public transport (and other specified modes) DfT DSO

NI 177 Local bus passenger journeys originating in the authority area DfT DSO

Climate Change

NI 186 Per capita CO2 emissions in the LA area PSA 27

NI 187 Tackling fuel poverty – people receiving income based benefits living in homes with a low energy efficiency rating Defra DSO

NI 188 Adapting to climate change PSA 27

NI 189 Flood and coastal erosion risk management Defra DSO

NI 198 Children travelling to school – mode of travel usually used DfT DSO

Others

- NI 9 Use of public libraries DCMS DSO
- NI 10 Visits to museums or galleries DCMS DSO
- NI 11 Engagement in the arts DCMS DSO
- NI 12 Refused and deferred Houses in Multiple Occupation (HMO) license applications leading to immigration enforcement activity HO DSO
- NI 13 Migrants English language skills and knowledge HO DSO
- NI 14 Avoidable contact: The average number, of customer contacts per received customer request
- NI 15 Serious violent crime rate PSA 23
- NI 16 Serious acquisitive crime rate PSA 23
- NI 17 Perceptions of anti-social behaviour PSA 23
- NI 18 Adult re-offending rates for those under probation supervision PSA 23
- NI 19 Rate of proven re-offending by young offenders PSA 23
- NI 20 Assault with injury crime rate PSA 25
- NI 21 Dealing with local concerns about anti-social behaviour and crime by the local council and police PSA 23
- NI 22 Perceptions of parents taking responsibility for the behaviour of their children in the area HO DSO
- NI 23 Perceptions that people in the area treat one another with respect and dignity HO DSO
- NI 24 Satisfaction with the way the police and local council dealt with antisocial behaviour HO DSO
- NI 25 Satisfaction of different groups with the way the police and local council dealt with anti-social behaviour HO DSO
- NI 26 Specialist support to victims of a serious sexual offence PSA 23
- NI 27 Understanding of local concerns about anti-social behaviour and crime by the local council and police HO DSO
- NI 28 Serious knife crime rate HO DSO
- NI 29 Gun crime rate PSA 23
- NI 30 Re-offending rate of prolific and priority offenders HO DSO
- NI 31 Re-offending rate of registered sex offenders PSA 23
- NI 32 Repeat incidents of domestic violence PSA 23
- NI 33 Arson incidents HO DSO
- NI 34 Domestic violence – murder PSA 23
- NI 35 Building resilience to violent extremism PSA 26
- NI 36 Protection against terrorist attack PSA 26
- NI 37 Awareness of civil protection arrangements in the local area CO DSO
- NI 38 Drug-related (Class A) offending rate PSA 25
- NI 41 Perceptions of drunk or rowdy behaviour as a problem PSA 25
- NI 42 Perceptions of drug use or drug dealing as a problem PSA 25
- NI 43 Young people within the Youth Justice System receiving a conviction in court who are sentenced to custody MoJ DSO
- NI 44 Ethnic composition of offenders on Youth Justice System disposals MoJ DSO
- NI 45 Young offenders engagement in suitable education, employment or training MoJ DSO
- NI 46 Young offenders access to suitable accommodation MoJ DSO
- NI 59 Initial assessments for children's social care carried out within 7 working days of referral DCSF DSO
- NI 60 Core assessments for children's social care that were carried out within 35 working days of their commencement DCSF DSO
- NI 61 Stability of looked after children adopted following an agency decision that the child should be placed for adoption DCSF DSO
- NI 62 Stability of placements of looked after children: number of moves DCSF DSO
- NI 63 Stability of placements of looked after children: length of placement

DCSF DSO

NI 64 Child protection plans lasting 2 years or more DCSF DSO

NI 65 Children becoming the subject of a Child Protection Plan for a second or subsequent time DCSF DSO

NI 66 Looked after children cases which were reviewed within required timescales DCSF DSO

NI 67 Child protection cases which were reviewed within required timescales DCSF DSO

NI 68 Referrals to children's social care going on to initial assessment DCSF DSO

NI 69 Children who have experienced bullying DCSF DSO

NI 70 Hospital admissions caused by unintentional and deliberate injuries to children and young people DCSF DSO

NI 71 Children who have run away from home/care overnight DCSF DSO

NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy PSA 10

NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold) PSA 10

NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold) PSA 10

NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold) PSA 10

NI 76 Achievement at level 4 or above in both English and Maths at KS2 (Floor) DCSF DSO

NI 77 Achievement at level 5 or above in both English and Maths at KS3 (Floor) DCSF DSO

NI 78 Achievement of 5 or more A*-C grades at GCSE and equivalent including GCSEs in English and Maths (Floor) PSA 10

NI 79 Achievement of a Level 2 qualification by the age of 19 PSA 10

NI 80 Achievement of a Level 3 qualification by the age of 19 PSA 10

NI 81 Inequality gap in the achievement of a Level 3 qualification by the age of 19 DCSF DSO

NI 82 Inequality gap in the achievement of a Level 2 qualification by the age of 19 DCSF DSO

NI 83 Achievement at level 5 or above in Science at Key Stage 3 DCSF DSO

NI 84 Achievement of 2 or more A*-C grades in Science GCSEs or equivalent DCSF DSO

NI 85 Post-16 participation in physical sciences (A Level Physics, Chemistry and Maths) DCSF DSO

NI 86 Secondary schools judged as having good or outstanding standards of behaviour DCSF DSO

NI 87 Secondary school persistent absence rate DCSF DSO

NI 88 Number of Extended Schools DCSF DSO

NI 89 Number of schools in special measures DCSF DSO

NI 90 Take up of 14-19 learning diplomas DCSF DSO

NI 91 Participation of 17 year-olds in education or training DCSF DSO

NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest PSA 11

NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2 PSA 11

NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2 PSA 11

NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3 PSA 11

NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3 PSA 11

NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4 PSA 11

NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4

PSA 11

NI 99 Children in care reaching level 4 in English at Key Stage 2 PSA 11

NI 100 Children in care reaching level 4 in Maths at Key Stage 2 PSA 11

NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths) PSA 11

NI 102 Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stages 2 and 4 PSA 11

NI 103 Special Educational Needs – statements issued within 26 weeks DCSF DSO

NI 104 The Special Educational Needs (SEN)/non-SEN gap – achieving Key Stage 2 English and Maths threshold DCSF DSO

NI 105 The Special Educational Needs (SEN)/non-SEN gap – achieving 5 A*-C GCSE inc. English and Maths DCSF DSO

NI 106 Young people from low income backgrounds progressing to higher education PSA 11

NI 107 Key Stage 2 attainment for Black and minority ethnic groups DCSF DSO

NI 108 Key Stage 4 attainment for Black and minority ethnic groups DCSF DSO

NI 110 Young people's participation in positive activities PSA 14

NI 111 First time entrants to the Youth Justice System aged 10 – 17 PSA 14

NI 114 Rate of permanent exclusions from school DCSF DSO

NI 116 Proportion of children in poverty PSA 9

NI 117 16 to 18 year olds who are not in education, training or employment (NEET) PSA 14

NI 118 Take up of formal childcare by low-income working families DWP DSO

NI 143 Offenders under probation supervision living in settled and suitable accommodation at the end of their order or licence PSA 16

NI 144 Offenders under probation supervision in employment at the end of their order or licence PSA 16

NI 145 Adults with learning disabilities in settled accommodation PSA 16

NI 146 Adults with learning disabilities in employment PSA 16

NI 147 Care leavers in suitable accommodation PSA 16

NI 148 Care leavers in employment, education or training PSA 16

NI 151 Overall employment rate PSA 8

NI 154 Net additional homes provided PSA 20

NI 155 Number of affordable homes delivered (gross) PSA 20

NI 156 Number of households living in Temporary Accommodation PSA 20

NI 157 Processing of planning applications as measured against targets for 'major', 'minor' and 'other' application types CLG DSO

NI 158 % decent council homes CLG DSO

NI 159 Supply of ready to develop housing sites CLG DSO

NI 160 Local Authority tenants' satisfaction with landlord services CLG DSO

NI 161 Learners achieving a Level 1 qualification in literacy PSA 2

NI 162 Learners achieving an Entry Level 3 qualification in numeracy PSA 2

NI 163 Working age population qualified to at least Level 2 or higher PSA 2

NI 164 Working age population qualified to at least Level 3 or higher PSA 2

NI 165 Working age population qualified to at least Level 4 or higher PSA 2

NI 166 Average earnings of employees in the area BERR DSO

NI 168 Principal roads where maintenance should be considered DfT DSO

NI 169 Non-principal roads where maintenance should be considered DfT DSO

NI 170 Previously developed land that has been vacant or derelict for more than 5 years CLG DSO

NI 171 VAT registration rate BERR DSO

NI 172 VAT registered businesses in the area showing growth BERR DSO

NI 174 Skills gaps in the current workforce reported by employers DIUS DSO

NI 178 Bus services running on time DfT DSO NI 179 Value for money – total net value of on-going cash-releasing value for money gains that have impacted since the start of the 2008-9 financial year CLG DSO

NI 180 Changes in Housing Benefit/ Council Tax Benefit entitlements within the year DWP DSO

NI 181 Time taken to process Housing Benefit/Council Tax Benefit new claims and change events DWP DSO

NI 182 Satisfaction of businesses with local authority regulation services BERR DSO

NI 183 Impact of local authority regulatory services on the fair trading environment BERR DSO

NI 184 Food establishments in the area which are broadly compliant with food hygiene law

NI 185 CO2 reduction from Local Authority operations PSA 27

NI 190 Achievement in meeting standards for the control system for animal health Defra DSO

NI 191 Residual household waste per head Defra DSO

NI 192 Household waste recycled and composted Defra DSO

NI 193 Municipal waste land filled Defra DSO

NI 194 Level of air quality – reduction in NOx and primary PM10 emissions through local authority's estate and operations. PSA 28

NI 195 Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting) Defra DSO

NI 196 Improved street and environmental cleanliness – fly tipping Defra DSO

NI 197 Improved local biodiversity – active management of local sites PSA 28